



**The Senate**  
NORTHERN MARIANAS COMMONWEALTH LEGISLATURE  
P.O. BOX 500129  
SAIPAN, MP 96950

**STANDING COMMITTEE REPORT NO. 24-13**  
**Date: May 7, 2025**  
**RE: Senate Bill No. 24-08**

Honorable Dennis James C. Mendiola  
President of the Senate  
Twenty-Fourth Northern Marianas  
Commonwealth Legislature  
Saipan, MP 96950

Dear Mr. President:

Your Committee on Resources, Economic Development, and Workforce to which Senate Bill No. 24-08 was referred, entitled:

“To amend certain provisions of the CNMI Recycling Act of 1999 to establish the Department of Public Works as its proper authority; and for other purposes,”

begs leave to report as follows:

**I. RECOMMENDATION:**

After considerable discussion and deliberation, your Committee recommends the passage of Senate Bill No. 24-08 in its original form.

**II. ANALYSIS:**

A. Purpose:

The purpose of Senate Bill No. 24-08 is to establish the Department of Public Works as the proper authority of the CNMI Recycling Act by amending 2 CMC § 3532.

B. Committee Findings:

Your Committee finds that Public Law 11-122 enacted the Commonwealth Recycling Act of 1999 and was codified under 2 CMC § 3511 *et seq.* that was established under the authority of the Division of Environmental Quality. Recognizing that the Solid Waste Management program falls under the purview of the Department of Public Works, it is only appropriate that certain provisions of 2 CMC § 3532 be amended to properly transfer the authority from the Division of Environmental Quality to the Department of Public Works, as intended through the enactment of Senate Bill No. 24-08.

Your Committee met on May 7, 2025 to review the proposed legislation and comments officially received by the Committee, along with the participation of Department of Public Works (DPW) Secretary Ray N. Yumul. During the discussion, Secretary Yumul shared that through the support of the Office of Grants Management and State Clearinghouse, his department successfully initiated the Recycling Redemption Initiative in 2023, which received strong support and participation across the Commonwealth. Secretary Yumul noted that this initiative led to an immediate decrease in aluminum cans entering the Marpi landfill, thereby extending its lifespan.

In light of the insufficient funding across the Commonwealth, the DPW has reinitiated the recycling program for the island of Saipan, which commenced in April 2025. However, if Senate Bill No. 24-08 is enacted into law, it would enable the DPW Secretary to promulgate the rules and regulations necessary to extend this program to the islands of Rota and Tinian.

Secretary Yumul also mentioned that he included a request for additional personnel in the department's Fiscal Year 2026 budget proposal for Rota, Tinian, and Saipan, specifically aimed at enhancing recycling efforts across the Commonwealth. He has also committed to covering the administrative costs for the contractor managing the recycling program. Additionally, it was reported that 19 solid waste personnel received valuable training and are now certified to properly manage solid waste from point of receipt to final disposition, through partnership with the Northern Marianas Technical Institute and Office of Planning and Development, funded by a grant from the U.S. Department of Agriculture.

Your Committee recognizes and commends the Department of Public Works in their ongoing efforts to safeguard the environment and the community to enhance recycling initiatives for the Commonwealth. It is for these reasons that your Committee supports the intent of the proposed legislation, as amended, and recommends its passage in the form of Senate Bill No. 24-11, Senate Draft 1.

C. Legislative History:

Senate Bill No. 24-08 was formally introduced by Senator Manny Gregory T. Castro on January 27, 2025, and was subsequently referred to the Senate Standing Committee on Resources, Economic Development, and Workforce for disposition.

During the Twenty-Third Northern Marianas Commonwealth Legislature, a similar legislation, House Bill No. 23-54 was formally introduced by Representative Manny Gregory T. Castro on June 20, 2023, and was subsequently referred to the House Standing Committee on Natural Resources for disposition. On January 7, 2025, the House of Representatives convened its 7<sup>th</sup> Day, 4<sup>th</sup> Regular Session, and a motion was made and seconded to file all remaining bills, resolutions, reports, and other assignments given to committees that require House action. Accordingly, House Bill No. 23-54 was filed, and the House of Representatives of the Twenty-Third Northern Marianas Commonwealth Legislature adjourned *sine die*.

D. Public Hearing and Comment:

1. Public Hearing. No public hearing was scheduled for Senate Bill No. 24-08. However, a committee meeting, which is open to the public, was held on May 7, 2025. See below for further details.
2. Committee Meeting. The proposed legislation made its first appearance during the scheduled committee meeting on Wednesday, May 7, 2025. The committee meeting notices and agenda were officially posted on April 30, 2025, on various legislative forums and social media sites to invite members of the general public to provide comments as indicated under *Item No. IV. Public Comment* on the Committee Agenda. However, no oral testimony in support or opposition of Senate Bill No. 24-08 was stated before your Committee.
3. Written Comment. Your Committee sent out several requests for comments on the proposed legislation. To date, the status of comments received from the following government and private entities is as follows:
  - a. Office of the Attorney General, *no comment received*
  - b. Ray N. Yumul, Secretary, Department of Public Works, email dated March 12, 2025
  - c. Department of Finance, *no comment received*

E. Estimated Fiscal Cost:

The enactment of Senate Bill No. 24-08 will increase costs for the Commonwealth government due to the need for additional personnel, training, equipment, and operational expenses. However, successful recycling programs are essential for environmental conservation, economic development, community engagement, and prolonging the lifespan of landfills, all of which are vital for sustainable progress throughout the Commonwealth.


F. Summary of Committee Amendments:


Your Committee made no amendments to the proposed legislation.


**III. CONCLUSION:**


Your Committee agrees with the intent and purpose of the proposed legislation and recommends the passage of Senate Bill No. 24-08 in its original form.

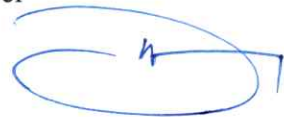
Respectfully submitted,


  
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Senator Corina L. Magofna  
Chairperson

  
\_\_\_\_\_  
Senator Donald M. Manglona  
Vice Chairperson

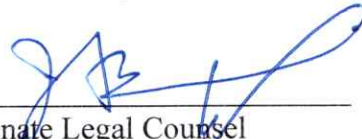
  
\_\_\_\_\_  
Senator Ronnie M. Calvo  
Member

  
\_\_\_\_\_  
Senator Manny Gregory T. Castro  
Member

  
\_\_\_\_\_  
Senator Francisco Q. Cruz  
Member

  
\_\_\_\_\_  
Senator Karl R. King-Nabors  
Member

Reviewed by:

  
\_\_\_\_\_  
Senate Legal Counsel

*Attachments:*

1. *Written Comments Officially Received by the Committee*
  - a. *Ray N. Yumul, Secretary, Department of Public Works, email dated March 12, 2025*



Senator Corina Magofna &lt;staff.sen.magofna@gmail.com&gt;

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**Request for Comments on SB 24-08**

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Ray Yumul &lt;ryumul.sec@dpw.gov.mp&gt;

Wed, Mar 12, 2025 at 4:17 PM

To: Office of Senator Magofna &lt;staff.sen.magofna@gmail.com&gt;

Cc: "Ray N. Yumul" &lt;raynyumul@gmail.com&gt;, Corina Magofna &lt;senator.corinamagofna@gmail.com&gt;, "sen.kking.nabors@gmail.com" &lt;sen.kking.nabors@gmail.com&gt;, "Donald M. Manglona" &lt;sen.dmanglona@gmail.com&gt;, "Francisco Q. Cruz" &lt;sen.fcruz@gmail.com&gt;, "sen.castrom@cnmileg.net" &lt;sen.castrom@cnmileg.net&gt;, "staff.sen.castrom@cnmileg.net" &lt;staff.sen.castrom@cnmileg.net&gt;, Ronnie Calvo &lt;senator.ronnie.calvo@gmail.com&gt;, "Antonette R. Villagomez" &lt;villagomez@gmail.com&gt;, "Jolyn D. Tagabuel" &lt;tagabuelj.la@gmail.com&gt;

Good Afternoon Senator,

Acknowledging receipt of your email. I will be responding in detail. However, please note that the DPW is in support of the goal to amend certain provisions of the CNMI Recycling Act of 1999 and to establish this department as the proper authority to enforce said act.

Respectfully,

Ray N. Yumul  
Secretary  
Department of Public Works  
Commonwealth of the Northern Mariana Islands  
2nd Flr. Oleai Joeten Commercial Bldg.  
Beach Road, Oleai  
Saipan, MP 96950  
Tel.: (670) 234-9828

[Quoted text hidden]

**A BILL FOR AN ACT**

To amend certain provisions of the CNMI Recycling Act of 1999 to establish the Department of Public Works as its proper authority; and for other purposes.

**BE IT ENACTED BY THE TWENTY-FOURTH NORTHERN MARIANAS COMMONWEALTH LEGISLATURE:**

1           **Section 1. Findings and Purpose.** The Legislature finds that CNMI Public Law  
2 11-122, codified under 2 CMC § 3511 *et seq.*, entitled, “Commonwealth Recycling Act of  
3 1999”, was enacted to establish a long-term disposal capacity for the Commonwealth. The  
4 specified public law also established the Advance Disposal Fee Program for specific  
5 materials deemed viable for diversion and the promulgation authority for such a program.  
6 Cognizant of Solid Waste Management being under the Department of Public Works  
7 (DPW), the Legislature finds that it would be appropriate to amend certain sections of the  
8 Commonwealth Recycling Act to grant DPW the promulgation authority to carry out the  
9 Advanced Disposal Fee Program. As the agency whose purview includes Solid Waste  
10 Management, it has a better understanding of the management and operation of the  
11 pertinent facilities. Hence, it is appropriate for the DPW to manage the Advance Disposal  
12 Fee program.

13           Therefore, the purpose of this Act is to amend certain provisions of the CNMI  
14 Recycling Act of 1999 to establish the Department of Public Works as the proper authority.

15           **Section 2. Amendment.** 2 CMC § 3532 is amended to read as follows:

16           “**§3532. Advance Disposal Fees.**

17           There is hereby established within the ~~Division of Environmental Quality~~  
18 Department of Public Works (DPW), the authority to develop Advance Disposal Fees  
19 (ADFs) for specific materials deemed viable for diversion. Those items taxed under 4 CMC  
20 § 1405 shall be exempt from any advance disposal fee under this chapter. The division is

1 hereby authorized to evaluate those specific materials and develop a fee structure through  
2 regulation that will provide the proper economic support for diversion programs.

3 In evaluating the benefits of diverting various materials from disposal, the ~~DEQ~~  
4 DPW should consider the environmental and economic benefits of diversion, the existing  
5 and potential markets for the material, and the existing collection and processing  
6 infrastructure.

7 The evaluation should be based on the following:

- 8 (a) The environmental impacts of the material, both from disposal and from  
9 improper management;
- 10 (b) The toxicity of the material within the waste stream;
- 11 (c) The quantities of the material within the waste stream;
- 12 (d) The strength and stability of markets for the material;
- 13 (e) The ease of separation and collection of the material using existing equipment  
14 and technology; and
- 15 (f) The local benefits, both environmental and economic of on-island uses for  
16 products produced from the material.”

17 **Section 3. Amendment.** 2 CMC § 3533 is hereby amended to read as follows:

18 “**§3533. Promulgation of Regulations.**

19 The ~~DEQ~~ Department of Public Works (DPW) shall promulgate rules and  
20 regulations establishing a specific Advance Disposal Fee program for each material. In  
21 developing these regulations and procedures, the legislature intends that, whenever  
22 possible, the product importer or wholesaler shall have a role in the collection and  
23 redemption process, either ~~through~~ directly developing redemption agreements with the  
24 product retailers or ~~by~~ contracting out for buyback services with permitted recyclers. The  
25 ADF program shall include (where appropriate):

- 26 (a) The amount of the fee necessary to create a self-sufficient diversion program,  
27 including collection, processing, and shipping costs; provide adequate incentive to the  
28 public to return the material, administer the program, and provide for public education. The

1 development of the fee should include an assessment of both the total costs of diversion  
2 and any revenue from the sale of the material.

3 (b) The method of collection of the fees, the establishment of accounting  
4 procedures for the money collected, and a process for auditing payment by importers.

5 (c) Administrative sanctions pursuant to 1 CMC §§ 9101 et seq. for failure to  
6 comply with rules and regulations promulgated in support of this legislation.

7 (d) Details of the specific use of the funds, including the establishment of various  
8 methods of disbursement (grants, contracts, avoided cost payments, etc.)

9 (e) A program for market development, public education and outreach.

10 (f) The establishment of the specific responsibilities of retailers and wholesalers in  
11 the collection of the materials, payment of rebates, and education of consumers.

12 (g) The establishment of specific responsibilities of retailers and wholesalers who  
13 import or sell materials subject to the provisions of this chapter.

14 When developing a fee and diversion program, each specific material should be  
15 considered separately, except when collection, processing, or marketing issues indicate a  
16 benefit for co-management. The rules and regulations shall be developed according to the  
17 material diversion priorities established by ~~DEQ~~ DPW and shall be material specific.”

18 **Section 4. Amendment.** 2 CMC § 3534 of the Commonwealth Code is hereby  
19 amended to read as follows:

20 **“§3534. Funding of Diversion Activities.**

21 (a) There is hereby created within the Commonwealth Treasury an Environmental  
22 Management Fund. All funds collected through the imposition of Advance Disposal Fees  
23 shall be deposited in this fund, specifically established for the diversion of the specific  
24 materials through:

25 ~~(a)~~(1) Internal operations and shared agency costs such as the operation of  
26 collection and transfer facilities for recyclable materials;

27 ~~(b)~~(2) Contracting for the private sector operation of collection and  
28 processing activities;

1           ~~(e)~~(3) Payment of Avoided Costs Payments to permitted recyclers, buy back  
2 centers, or others authorized under this chapter.

3           ~~(d)~~(4) The construction of facilities or purchase of containers or equipment  
4 necessary to collect, process, and re-manufacture the material, including their repair  
5 and maintenance.

6           ~~(e)~~(5) Payments offsetting shipping costs to off-island markets; and

7           ~~(f)~~(6) To fund CNMI or private sector market development activities, with  
8 a prime focus on the development of local uses, including research and  
9 demonstration projects, start-up grants for local manufacturers; and

10          ~~(g)~~(7) To fund CNMI or private sector education and outreach activities,  
11 including personal service contracts, media and publication costs and other related  
12 items;

13          ~~(h)~~(8) To partially cover the costs of funding for the position of recycling  
14 coordinator or other staff whose duties include the promotion of diversion  
15 activities, oversight of diversion grants or contracts or the accounting requirement  
16 of the fund;

17          ~~(i)~~(9) Administration of the program including the collection of the fees and  
18 oversight of payments to other agencies or the private sector;

19          ~~(j)~~(10) Travel and training pertinent to the improvement of diversion  
20 activities for the targeted materials.

21          (b) The Secretary of the Department of Public Works, in consultation with the  
22 Director of Solid Waste Management, shall be the expenditure authority of such funds.”

23          **Section 5. Amendment.** 2 CMC § 3535 is amended to read as follows:

24          **“§3535. Inspection of Records and Premises.**

25          The DEQ and/or DPW or ~~its~~ their agents shall have the authority to inspect the  
26 records of any business or individual that may be engaged in the import of materials  
27 covered by this chapter, and to promulgate regulations concerning record keeping.”


28          **Section 6. Severability.** If any provision of this Act or the application of any such  
29 provision to any person or circumstance should be held invalid by a court of competent

1 jurisdiction, the remainder of this Act or the application of its provisions to persons or  
2 circumstances other than those to which it is held invalid shall not be affected thereby.

3 **Section 7. Savings Clause.** This Act and any repealer contained herein shall not  
4 be construed as affecting any existing right acquired under contract or acquired under  
5 statutes repealed or under any rule, regulation, or order adopted under the statutes.  
6 Repealers contained in this Act shall not affect any proceeding instituted under or pursuant  
7 to prior law. The enactment of the Act shall not have the effect of terminating, or in any  
8 way modifying, any liability, civil or criminal, which shall already be in existence on the  
9 date this Act becomes effective.

10 **Section 8. Effective Date.** This Act shall take effect upon its approval by the  
11 Governor or becoming law without such approval.

Date: 1/27/25

Introduced By:   
Senator Manny Gregory T. Castro

Reviewed for Legal Sufficiency by:

  
Senate Legal Counsel