



TWENTY-FOURTH LEGISLATURE  
COMMONWEALTH OF THE NORTHERN MARIANAS COMMONWEALTH  
LEGISLATURE

**HOUSE OF REPRESENTATIVES**  
**COMMITTEE ON JUDICIARY AND GOVERNMENTAL**  
**OPERATIONS**

P.O. BOX 500586 SAIPAN, MP 96950

**JOEL C. CAMACHO**  
CHAIRMAN

*Adopted - 5/15/2025*  
STANDING COMMITTEE REPORT NO. 24-1  
DATE: April 29, 2025  
RE: House Bill No. 24-2

The Honorable Edmund S. Villagomez  
Speaker of the House of Representatives  
Twenty-Fourth Northern Marianas  
Commonwealth Legislature  
Capitol Hill  
Saipan, MP 96950

Dear Mr. Speaker:

Your Committee on Judiciary and Governmental Operations to which was referred:

**House Bill No. 24-2:** To establish a process for the delivery of a State of the Commonwealth Address to the Legislature by the Governor.

begs leave to report as follows:

**I. RECOMMENDATION:**

After considerable discussion, your Committee recommends that House Bill No. 24-2 be passed by the House in its current form.

TO THE CLERK'S OFFICE  
RECEIVED BY *[Signature]*  
DATE *5/8/2025* TIME *1:28 PM*

---

## II. ANALYSIS:

### A. Purpose:

The purpose of House Bill No. 24-2 is to establish a process for the delivery of a State of the Commonwealth Address to the Legislature by the Governor.

### B. Committee Findings:

Your Committee finds that Article III, Section 9(b) of the CNMI Constitution mandates an annual report from the Governor to the Legislature on the Commonwealth's affairs and necessary measures, mirroring the U.S. Constitution's provision for the President's State of the Union address. The Governor's report, termed the "State of the Commonwealth Address" (SOCA), may be delivered in writing, recorded, or live, with the latter requiring careful planning. While the CNMI Constitution establishes the annual reporting requirement, it lacks specific guidance on SOCA delivery procedures, particularly for live presentations.

Your Committee finds that delivering the State of the Commonwealth Address in the presence of the Legislature reinforces its constitutional significance and encourages transparency. When broadcast to the public, this setting can also enhance public engagement and understanding of the administration's priorities. Historically, the Legislature extends a formal invitation to the Governor via joint resolution, stipulating a mutually agreeable time and place. Logistical considerations for scheduling a live SOCA include the availability of key government personnel, accessibility, and political factors, like upcoming elections. The venue must accommodate legislators, executive and judicial representatives, and the public.

Additionally, your Committee finds that the absence of a formalized process for scheduling the SOCA underscores the need for legislation to define its timing and manner of delivery to the Legislature. To promote consistency and transparency, this legislation creates a statutory framework that replaces the traditional scheduling approach and streamlines the process, particularly when the SOCA is delivered live.

### C. Public Comments/Public Hearing:

Comments were solicited from the following agencies/entities:

1. CNMI Office of the Public Defender
2. CNMI Special Assistant for Programs and Legislative Review
3. CNMI Department of Public Safety
4. CNMI Department of Fire and Emergency Medical Services
5. NMI Judiciary
6. CNMI Veterans Affairs Office
7. Northern Marianas Coalition Against Domestic & Sexual Violence
8. CNMI Office of the Attorney General

To date, the Committee has received no written or oral responses.

D. Legislative History:

House Bill No. 24-2 was introduced by Representative Ralph N. Yumul on February 14, 2025, to the full body of the House and was referred to the House Standing Committee on Judiciary and Governmental Operations for disposition.

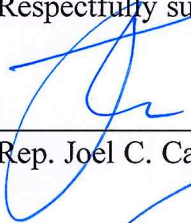
E. Cost Benefit:

The enactment of House Bill No. 24-2 will likely provide substantial benefits to the CNMI by implementing a clear process for the delivery of the State of the Commonwealth Address. This legislation aims to improve governmental efficiency, increase transparency, and foster public engagement while minimizing administrative expenses. By establishing formal scheduling procedures and offering flexibility in the delivery of the SOCA, the bill facilitates improved inter-branch coordination, mitigates last-minute preparations, and may enhance civic participation. These significant advantages outweigh minor potential drawbacks, such as modest increases in preparation time, rendering the bill a cost-effective enhancement to the CNMI's governance framework.

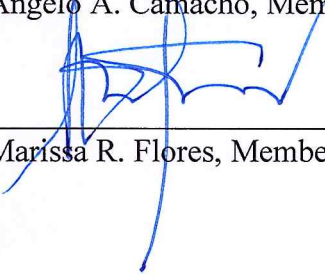
**III. CONCLUSION:**


The Committee is in accord with the intent and purpose of House Bill No. 24-2 and recommends its passage in its current form.

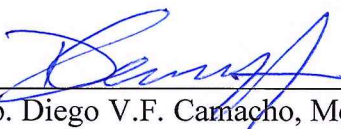
Respectfully submitted,

  
\_\_\_\_\_  
Rep. Joel C. Camacho, Chairman

  
\_\_\_\_\_  
Rep. Angelo A. Camacho, Member

  
\_\_\_\_\_  
Rep. Marissa R. Flores, Member

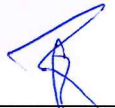
  
\_\_\_\_\_  
Rep. Blas Jonathan T. Attao, Vice Chair

  
\_\_\_\_\_  
Rep. Diego V.F. Camacho, Member

\_\_\_\_\_  
Rep. Joseph A. Flores, Member

\_\_\_\_\_  
Rep. Julie A. Ogo, Member

\_\_\_\_\_  
Rep. John Paul P. Sablan, Member

  
\_\_\_\_\_  
Rep. Ralph N. Yumul, Member

Reviewed by:  
  
\_\_\_\_\_  
House Legal Counsel

TWENTY-FOURTH NORTHERN MARIANAS COMMONWEALTH

LEGISLATURE

IN THE HOUSE OF REPRESENTATIVES

February 14, 2025

FIRST

Regular Session, 2025

H. B. 24-2

A BILL FOR AN ACT

To establish a process for the delivery of a State of the Commonwealth Address to the Legislature by the Governor.

BE IT ENACTED BY THE 24<sup>TH</sup> NORTHERN MARIANAS COMMONWEALTH LEGISLATURE:

1           **Section 1. Findings and Purpose.** Article II, Section 9 (b) of the  
2 Constitution of the Commonwealth of Northern Mariana Islands provides: “The  
3 Governor shall report at least annually to the legislature regarding affairs of the  
4 Commonwealth and new measures that are necessary or desirable. The report shall  
5 include a comprehensive annual financial report prepared in accordance with  
6 generally accepted accounting principles.” Similarly, Article II, Section 3 of the  
7 United States federal Constitution, provides that the President “shall from time to  
8 time give to the Congress information of the State of the Union, and recommend to  
9 their Consideration such measures as he shall judge necessary and expedient.”

10           Adopting the federal phrase “State of the Union” but changing “Union” to  
11 “Commonwealth,” our government describes the annual report of the Governor as  
12 a “State of the Commonwealth Address” or SOCA that is delivered expressly to the

1 Legislature. Traditionally, the governor may deliver a SOCA in writing or as a  
2 recorded or live speech. A mere written SOCA could be delivered by hand or  
3 electronic means for the Legislature to read at the convenience of the members. But  
4 a live SOCA raises unique concerns that require planning and joint decision-  
5 making. Presently, other than establishing an annual requirement, the CNMI  
6 Constitution leaves undecided the details of how, when and where the annual  
7 SOCA shall be delivered to the Legislature.

8       Ideally, a live SOCA would need to be delivered in the physical presence of  
9 the Legislature in order to be effective—although the SOCA also could be  
10 simultaneously broadcast on TV or radio or streamed on the internet for the benefit  
11 of the public. Historically, the delivery of the SOCA as a live speech in the presence  
12 of the Legislature has been preceded by a formal invitation by the Legislature to  
13 the Governor through a joint resolution of the House and Senate. The invitation for  
14 a live SOCA has traditionally identified mutually acceptable meeting time and  
15 place that was convenient for all branches of government.

16       As a practical and logistical matter, the timing of the delivery of a live  
17 SOCA requires careful consideration of several factors, including availability of all  
18 branches of government, convenience of access and related political concerns such  
19 as an impending election. The location of a live SOCA also must be able to  
20 accommodate all members of the Legislature and any members of the Executive  
21 and Judicial branches that may wish to attend, along with an opportunity for the

1 public to attend or at least hear the SOCA. Given these competing interests and the  
2 absence of a formalized process to schedule a SOCA, particularly a live SOCA, the  
3 Legislature finds that clear legislation is needed to set out some of the basic steps  
4 in scheduling the annual delivery of a SOCA to the Legislature. In order to address  
5 this need to establish a straightforward process for scheduling a SOCA in place of  
6 traditional methods that can be inconsistently applied, this legislation creates a  
7 statutory, yet flexible, process for scheduling the annual delivery of a SOCA,  
8 particularly when the SOCA is delivered live.

9 **Section 2. Amendment.** Title 1 (Government), section 2053, of the  
10 Commonwealth Code is amended to read as follows:

11 **“§ 2053. Office of the Governor: Duties.**

12 (a) The Governor has the powers and duties as provided in the  
13 Commonwealth Constitution or as provided by law. In addition, the  
14 Governor shall receive official visitors and conduct official ceremonies of  
15 the Commonwealth. These duties and responsibilities may be delegated to  
16 the Lieutenant Governor or to elected or appointed officials of the  
17 Commonwealth.

18 (b) Consistent with Article II, section 9, of the CNMI Constitution,  
19 the Governor shall deliver an annual State of the Commonwealth Address  
20 (SOCA) to the Legislature. The Governor shall deliver the SOCA not later  
21 than March of any calendar year, and may present the SOCA live, recorded

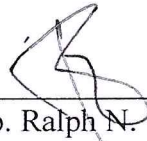
1           or in writing. A written or recorded SOCA shall be transmitted by the  
2           Governor to the President of the Senate and Speaker of the House for  
3           delivery to the members. Prior to any live SOCA, the Governor shall give  
4           written notice of a proposed date and time to both the President of the Senate  
5           and the Speaker of the House no later than 45 days prior to the proposed  
6           date in order for the Legislature to consider a joint resolution setting out the  
7           time and place for the SOCA. If such a joint resolution fails to pass in both  
8           houses of the Legislature, the Governor shall submit only a written or  
9           recorded SOCA.”


10           **Section 3. Severability.** If any provisions of this Act or the application of  
11 any such provision to any person or circumstance should be held invalid by a court  
12 of competent jurisdiction, the remainder of this Act or the application of its  
13 provisions to persons or circumstances other than those to which it is held invalid  
14 shall not be affected thereby.

15           **Section 4. Savings Clause.** This Act and any repealer contained herein  
16 shall not be construed as affecting any existing right acquired under contract or  
17 acquired under statutes repealed or under any rule, regulation, or order adopted  
18 under the statutes. Repealers contained in this Act shall not affect any proceeding  
19 instituted under or pursuant to prior law. The enactment of the Act shall not have  
20 the effect of terminating, or in any way modifying, any liability, civil or criminal,  
21 which shall already be in existence on the date this Act becomes effective.

1           **Section 5. Effective Date.** This Act shall take effect upon its approval by  
2 the Governor, or it becoming law without such approval.

Prefiled: 2/4/2025

Date: \_\_\_\_\_ Introduced by:  \_\_\_\_\_  
Rep. Ralph N. Yumul

Reviewed for legal sufficiency by:  
 \_\_\_\_\_  
House Legal Counsel



Date: 2-4-25